The Effect of Higher Capital Requirements on Bank Lending: the Capital Surplus Matters

Discussion





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Main takeaways

- In the Czech banking sector,
- In times of growing phase of the financial cycle:

Higher capital requirements decrease loan growth for banks with lower surpluses, while no significant impact on lending by banks with higher surpluses.

The upper estimation of the decrease in lending volume is approx. 1.7 % in short-term and cummulatively 7 % in long-term, implying basically **full partial transmission** of rising capital requirements to lending market

- 1 pp increase represents an increase of capital requirements by roughly 7 %
- Implicit RW decreases by 0.4 pp (i.e. 1.3 %) or does not change significantly
- Hence: full transmission would be around 6 %-7%

Main take away

Empirical model covering many important aspects:

- ✓ Capital requirements instead of capital levels
- ✓ Level of capital surplus
- ✓ Financial conditions of individual banks
- ✓ Intented vs unintented capital surpluses etc.

Potentially important considerations

Relevant factors for impact on lending

- Ability to increase capital (rebuilt capital surplus)
 - Higher e.g. for profitable subsidiaries operating on a growing market (ROE > COE, positive risk adjusted yields)
 - Economically meaningful for parent companies to increase capital instead of decrease credit growth
 - Empirical evidence in SK:
 - All major banks (subsidiaries) increased retained profits or obtain fresh capital
 - LSIs struggled more, in some cases decreasing credit growth
- Presence on other bottlenecks
 - Liquidity, leverage, non-profitable business model (bank specific?)
 - Negative long-term prospects, market saturation, demographic trends
- Factors behind the decrease of the surplus
 - Capital buffer in times of a credit boom
 - Pillar 2 requirement in times of rising risks
 - Losses in times of a recession

Potentially important considerations

Relevant factors for impact on capital surplus

• Level of capital – with higher CAR and capital requirements, bank's internal desired optimal level of surplus might decrease

Relevant factors for impact on (implicit) RW

• Changes in the structure of demand, monetary conditions

Reaction channels

- Higher lending rates difficult if strong competition is present
- Shifts in portfolio composition higher focus on retail (housing loans) than on corporates

Policy implications

If the main objective is resilience:

- Start to impose buffer early in the cycle if banks have sufficient capital surpluses
- Need for transparent strategy to gradually build the buffers (to prevent payouts of the surpluses)

The impact on lending market can only be a viable objective if capital surpluses are already sufficiently low

Open question: Linearity of the model implies an opposite reaction to lower capital requirements – this however remains untested on real data